De bescherming van het personeel in de gezondheidszorg in situaties van gewapende conflicten

Aanpak van de Belgische strijdkrachten en ervaring op het terrein

05 Dec 2013 LtKol SBH ONGENA Marc
Inhoud

• Inleiding
• Rechten en plichten
• In hedendaagse operaties (course extract)
• Kosovo 1999
• Libanon 2006-07
• Afghanistan sinds 2001
• Conclusie
2. How to use a red cross in the military

a. **Authorized emblems**
   1) RED CROSS
   2) RED CRISTAL: when ratified and O/O
   3) O/O competent mil authority (CHOD)

b. **Protective use: to enhance protection**
   1) Relative obligation to put it visible
   2) Communicates the legal position of a **non combattant**
      a) Medical or religious
      b) BEL: there are **no** temporary assigned or auxiliaries
   3) Use/ non use doesn’t influence rights/ obligations of the non combattant
      a) Allow inspections
      b) Lt weaponry
      c) Don’t resist capture
   4) Use on: transport, materiel, installation, ...
   5) Permanent: peacetime and « war »time
   6) No Tac markings

c. **Indicative use: NS and ICRC only**
2. How to use a red cross in the military

e. **No use**
   1) Possible, O/O Bde Cdr or equivalent
   2) « so far as military considerations permit »
   3) aim is highest protection not the promotion of the red cross
   4) When suspicion of non combattant status: don’t fire

f. **Selective use/ visibility:** land / air , yes / no

g. **Misuse**
   1) Imitation: medical bags Combat Life Savers
   2) Improper: INT collection
   3) Double use: with other emblem/ sign

h. **Abuse or perfidy:** war crime

i. **Supplementary signs/ signals**
   1) Mandatory when sea and air transport
   2) On land, today, to avoid friendly fire

j. **Trg and instruction in use/ recognition of red cross is mandatory**
   1) Sometimes inadvertance/ ignorance
   2) (...) 

k. **Combat life savers**
   1) Are combattants, are NOT authorized to use the red cross
   2) AP I en II: don’t fire on combattants performing first aid and collection
3. Factors to consider

a. Medical and Tactical Mission
b. Ennemi:
c. Terrain
d. Troops
e. Timing
f. Civ considerations
3. Factors to consider

a. **Medical and Tactical Mission**

1) Military medical mission with mission authorized PAR:
   a) Save scarce medical resources
   b) Don’t attract customers: avoid Humanitarian Assistance when not ordered

2) Meet the medical planning timelines: 120 mins to the Fd Hosp
   a) The tactical mission is the medical mission
   b) Collection of the wounded: shared mission with the combattants
   c) Use any asset that is available: CASEVAC- dual use helicopters
   d) Embed Med Troops in Comb Troops (proximity) iot the meet the platinum 10 min

3) Conform to the Tac plan of the supported component
   a) Support / enable the fight: SOF
   b) Don’t mix a Red Cross with Combattants: LAND
   c) Profit from collective defense and FP measures: AIR

4) Med Troops are conform to the Tac plan, same mobility, survivability as combattants

5) Consider the effect of targetted Med Troops
3. Factors to consider

a. Medical and Tactical Mission

b. Ennemi:

1) Modus operandi?
   a) Does he fire more often on something he sees better?
   b) Are emblems targetted (« terrorism »)
   c) What is the local red cross score?

2) C² structure or isolated cells? Behaves like a combattant?
   a) LOAC known, understood, applied by actors in the battlespace
   b) Is there a reasonable (non) reciprocity

3) Which signs does he use?

4) Conduct a thorough « Threat Evaluation » as part of the Med Intelligence Preparation of the Battlespace
3. Factors to consider

a. Medical and Tactical Mission
b. Ennemi:
c. Terrain
   1) Technical caracteristiques iot make emblem visible
   2) Supplementary signs/ sounds/ active/ passive beacons, trackers, IT enabler
   3) AIR- GROUND- SEA
   4) Regional differences
3. Factors to consider

a. (...) 

d. **Troops**
   1) SOFA
   2) Dedicated or dual use Med assets?
   3) Attitude of coalition Troops? Joint combined use and SOP’s?
   4) Which signs are (not) used?
   5) Host Nation Support - In Country Resources: IO, NGO, PME
   6) Physically separate combattants from non combattants
3. Factors to consider

a. (...)

e. **Timing**
   1) Change is authorized
   2) Notification to whom?
   3) Latest Time Information of Value?
3. Factors to consider

a. ..

f. **Civ considerations**
   a. Cultural connotations (« red crusaders »)
   b. Avoid assimilation with IO/ NGO

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**P.R.C.S**
Palestine Red Crescent Society
4. Conclusions

For the BEL military non combattant...

a. There is a relative obligation to use the red cross
b. A red cross should augment protection
c. (Non) use of a red cross has potential consequences
d. Modern medical support by the military requires
   1) combattant in combination with non combattant assets to execute the medical mission
   2) METT-TC analysis to estimate if the use of the red cross is indicated
e. Variable use of the red cross, but invariable legal position of non combattant
   1) Rights remain
   2) Obligations remain
f. Modern tactical activities put pressure on the correct use of the red cross: INT, hearts and minds, eligibility for care,...
g. Misuse in BEL military is rare, has minor character and is due to ignorance or inadvertance
Kidney patient: Three times a week personnel from BELMED2 transport the man to vital treatment at the hospital in Pristina.

Podujevo: This man would die if he did not get to hospital for kidney dialysis three times a week. Belgian military ambulances provide the transport. The BELMED 2 detachment three times a week transport his man and one other kidney patients from Podujevo to the hospital in Pristina, where they get their vital treatment.
MONDAY 14 FEB 00

1600 HR

AN AMBULANCE CAUGHT TRANSPORTING WEAPONRY
Grenade attack on Serb market leaves two dead
Published: Wednesday, September 29, 1999

PRISTINA, Yugoslavia {AP} Two rifle-propelled grenades exploded Tuesday in an outdoor suburban market packed with Serbs, killing two people and injuring dozens of others, NATO said.

In response, Serbs blocked Kosovo's main highway and demanded better security. Hundreds of vehicles were backed up for miles on the road from Pristina to Pec, while British soldiers prevented traffic from reaching the roadblock.

NATO said 39 people were injured in the explosions in the outdoor market in Kosovo Polje, just west of the provincial capital, Pristina. But head nurse Jasmina Brosic at Kosovo Polje hospital said 47 were injured, five of them seriously. She said the two dead were middle-aged men.

Peacekeepers arrested four people two of them ethnic Albanians and the others unidentified, NATO spokesman Maj. Ole Irgens said.
Four arrested after Kosovo attack

Four people have been arrested by international peacekeepers in Kosovo following Tuesday’s grenade attack on a marketplace, which killed two Serbs and injured 39 others. Two of those arrested are ethnic Albanians; the identity of the other two has not yet been determined, a K-For spokesman said. The attackers struck at a busy outdoor market in Kosovo Polje, one of the few towns in the province where there is still a strong Serb presence.

Two killed in Kosovo grenade attack as hostilities continue

Laura Rozen in Pristina

Wednesday 29 September 1999

A GRENADE attack on a marketplace killed two people and wounded nearly 40 yesterday morning in Kosovo Polje, a mostly Serb suburb south-west of the Kosovo capital, Pristina.

Officials with the Nato-led Kosovo peace-keeping force, K-For, said two rocket-propelled grenades exploded at about 10.30 in a market crowded with shoppers in the Bresje neighbourhood. Four of the survivors were said to be wounded critically, and were taken for treatment to a Russian military clinic in the town, the site of a 1389 battle that Serbs associate with their conquest by the Ottoman Turks.
Serbs continue to block highway after triple-fatal grenade attack

Police arrest three U.N. workers, but is not clear if they will be released or charged.

Associated Press

PRISTINA. Yugoslavia - Serbs blocked Kosovo's main east-west highway for a second day today, demanding better security following a grenade attack in an outdoor market that killed three Serbs and injured dozens.

Four people, two ethnic Albanians and two others who were unidentified, were detained in the attack, which occurred Tuesday in the Serb-populated town of Kosovo Polje. NATO spokesmen Maj. Ole Irgens said.

But U.N. spokesman Daniela Rozgorova said the two ethnic Albanians were questioned and released.

Rozgorova also said three U.N. workers reported missing since Monday in northwest Kosovo had been arrested by Yugoslav police and taken to the Yugoslav town of Kraljevo. Police were to announce today whether the three would be released or charged. It was not known why they were detained.

Earlier this month, two workers of the World Food Program were detained by Serb police in northern Kosovo but subsequently released.

Tensions between NATO peacekeepers and Kosovo's Serb minority rose after the grenade attack, which Serb community leader Dusan Rustic blamed on the officially disbanded Kosovo Liberation Army.

In response to the attack, Serbs blocked Kosovo's main highway on Tuesday, backing up hundreds of vehicles for miles on the road from the provincial capital of Pristina to Pec. British soldiers prevented civilian traffic from reaching the roadblock.

Up to 30 Serbs were still manning a barricade today and not letting anyone pass. There was no sign of KFOR, the international peacekeeping force. Russian soldiers were seen about a half-mile away.

Rozgorova said today a total of 47 people were injured in the grenade attack and treated in the Kosovo Polje hospital Tuesday. Head nurse Jasmina Brovic said today that one of three people evacuated to Nis died last night, bringing the death toll to three.

U.N. chief administrator Berard Kouchar strongly condemned the grenade attack and said it undermines efforts to transform Kosovo into a multietnic society.

"This outrageous act against innocent civilians puts in danger all efforts to reach democracy in Kosovo," he said.

In other violence, one man was shot and killed and another was wounded after a grenade in a bar in Decan on Tuesday, peacekeeper spokesman Irgens said today. Four Albanians were arrested Tuesday night.

Also on Tuesday, an Albanian girl was killed in an explosion, Irgens said. It was not clear if a mine or a grenade exploded. Irgens also said that two Serb teachers were missing in the town of Urovska.

In Belgrade, the Yugoslav government blamed the grenade attack on NATO and U.N. for transforming the former rebel KLA into the Kosovo Protection Corps. NATO and the United Nations say the new corps is a civilian organization, but Yugoslavia said the attack proves the KLA has not demilitarized.

"The KLA may have recently changed its name and undergone cosmetic alterations, but it continues to spread terror and thus prevails in Kosovo," said Stanimir Vukcevic, Yugoslavia's liaison with NATO and the United Nations, according to the state Tanjug news agency.

In a related development, French police said four Serbs have been arrested in connection with the massacre of more than 20 ethnic Albanians who were taken from their homes during NATO's 78-day bombing campaign against Yugoslavia.
Belgisch veldhospitaal TIBNIN, Zuid-Libanon 2006-2009
Afghanistan
HERAT Province:

01 AC-332 MEDEVAC helicopter was engaged with SAF (Small Arms Fire) en RPGs (Rocket Propelled Grenade), resulting in 03 impacts in the fuselage and 01 on the main rotor blade. Furthermore, 02 (ESP) ISAF soldiers from the aircrew were slightly wounded.
Suicide attack at Kabul military hospital, 6 killed
Associated Press, Updated: May 21, 2011 16:31 IST

Kabul: A suicide bomber struck a tent filled with medical students eating lunch at a military hospital in Kabul Saturday, killing at least six people and wounding 23, Afghan officials said.

The blast, which thundered across the capital, came as the Taliban have stepped up attacks as part of a spring offensive against NATO, Afghan government installations and officials. Afghan army and police stepped up patrols on the streets.

Taliban spokesman Zabiullah Mujahid claimed responsibility for the attack, saying it was targeting foreign trainers and Afghan doctors who work with them. He claimed two bombers took part, but Defence Ministry spokesman Gen. Mohammed Zaher Azimi spokesman said only one attacker was involved and only one blast was heard at the Mohammad Daud Khan military hospital.

The hospital is the largest in Kabul with 400 beds, and its grounds contain numerous buildings and small parks.
7 avril 2011 - Afghanistan - Une ambulance utilisée dans l’attaque contre un complexe de la police

Le Comité international de la Croix-Rouge (CICR) condamne avec la plus grande fermeté l’emploi d’une ambulance – destinée au transport des blessés et des malades – dans l’attaque suicide commise aujourd’hui contre un centre de formation régional des forces de police afghanes dans la périphérie de la ville de Kandahar (sud de l’Afghanistan).

L’assaut a fait plusieurs morts et blessés parmi les forces de sécurité.

« Utiliser une ambulance pour tromper l’adversaire et perpétrer une attaque est un acte de perfidie. Cela est strictement prohibé par le droit international humanitaire et absolument inacceptable », a déclaré Jacques de Maio, chef des opérations du CICR pour l’Asie du Sud.

De tels actes violent la neutralité des services médicaux et mettent en danger le personnel sanitaire qui s’emploie à soigner les blessés et les malades dans les hôpitaux, les dispensaires et les postes de santé ruraux. « Ils entravent la fourniture des soins et l’accès aux services de santé, déjà précaires pour les Afghans dans de nombreuses régions du pays », a ajouté M. de Maio.

Source : Communiqué du CICR n°11/85 – 7 avril 2011
"It's okay, Joe. I'm a noncombatant."